

## Message Text

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ORIGIN AF-10

INFO OCT-01 ARA-10 EUR-12 NEA-10 IO-13 ISO-00 SIG-03  
MMO-01 CIAE-00 DODE-00 PM-05 H-01 INR-10 L-03  
NSAE-00 NSC-05 PA-01 SP-02 SS-15 USIA-06 ACDA-12  
AID-05 HA-05 TRSE-00 OMB-01 EB-08 /139 R

DRAFTED BY:AF/E:LJANOWSKI:CJ  
APPROVED BY:S:AHOUGHTON  
AF:WCHARROP  
AF/E:RPOST

-----121088 050546Z /11

P R 050432Z MAR 78  
FM SECSTATE WASHDC  
TO AMEMBASSY NAIROBI PRIORITY  
INFO AMEMBASSY ADDIS ABABA  
AMEMBASSY MOGADISCIO  
AMEMBASSY AMMAN  
AMEMBASSY CAIRO  
AMEMBASSY LAGOS  
AMEMBASSY LONDON  
USMISSION USUN NEW YORK  
AMEMBASSY ABU DHABI  
USINT BAGHDAD  
AMEMBASSY BONN  
AMEMBASSY DAMASCUS  
AMEMBASSY DAR ES SALAAM  
AMEMBASSY DJIBOUTI  
AMEMBASSY DOHA  
USINT HAVANA  
AMEMBASSY ISLAMABAD  
AMEMBASSY JIDDA  
AMEMBASSY KHARTOUM  
AMEMBASSY KUWAIT  
AMEMBASSY LIBREVILLE  
AMEMBASSY MOSCOW  
AMEMBASSY MUSCAT  
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AMEMBASSY NEW DELHI  
AMEMBASSY PARIS  
AMEMBASSY ROME  
AMEMBASSY SANA  
AMEMBASSY TEHRAN  
AMEMBASSY TEL AVIV

CONFIDENTIAL STATE 056370

E.O. 11652: GDS

TAGS:PEPR, PBOR, KE, SO, ET, US

SUBJECT: KENYA'S SECURITY CONCERNS

SUMMARY SECRETARY VANCE MET FOR OVER AN HOUR ON MARCH 1 WITH A KENYAN DELEGATION COMPOSED OF SENIOR KENYAN LEADERS AND LED BY VICE PRESIDENT MOI. THE MEETING ADDRESSED THE HORN OF AFRICA AND KENYAN DEFENSE NEEDS AND WAS THE PRECURSOR OF A MARCH 2 MEETING WITH PRESIDENT CARTER. THE SECRETARY STATED USG WOULD LOOK SYMPATHETICALLY ON KENYAN REQUESTS FOR ARMS ASSISTANCE. END SUMMARY

1. THE SECRETARY MET FOR ONE HOUR AND FIFTEEN MINUTES ON MARCH 1 WITH A HIGH LEVEL KENYAN DELEGATION LED BY VICE PRESIDENT MOI AND INCLUDING FORMIN WAIYAKY, FINMIN KIBAKI, AND ATTORNEY GENERAL NJONJO. THE MEETING ADDRESSED THE OVERALL PROBLEMS OF THE HORN OF AFRICA AND KENYAN SECURITY NEEDS. ON THE HORN, THE KENYANS MADE CLEAR THEIR VIEW THAT THE PROBLEM WAS NOT ETHIOPIA, THE SOVITS, OR THE CUBANS, BUT RATHER SOMALI EXPANSIONISM. THE PRINCIPLE OF TERRITORIAL INTEGRITY  
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HAD TO BE STRICTLY ENFORCED, AND THE SOMALIS SHOULD RETREAT TO THEIR SIDE OF THE "INTERNATIONALLY-RECOGNIZED BOUNDARIES". ONCE THIS HAPPENED, THERE SHOULD BE A CEASEFIRE AND NO REASON WOULD REMAIN FOR THE SOVIETS AND CUBANS TO REMAIN IN THE AREA. KENYA WAS PREPARED TO CALL FOR SOVIET AND CUBAN WITHDRAWAL UNDER THESE CONDITIONS. ON THEIR PART, THE SOMALIS WOULD NEVER WITHDRAW FROM THE OGADEN AS LONG AS THEIR ARAB AND IRANIAN FRIENDS CONTINUED TO SUPPLY THEM WITH ARMS.

2. VICE PRESIDENT MOI NOTED THAT KENYA HAD NOT ACCEPTED ARMS OFFERED BY THE SOVITS IN THE PAST FOR IDEOLOGICAL REASONS. KENYA HAD A CLEAR EXTERNAL THREAT IN SOMALIA, HOWEVER, AND NEEDED A MINIMUM DETERENT TO FACE THE DANGERS POSED BY HER SOVIET-ARMED NEIGHBORS. WHILE KENYA'S PRIMARY INTEREST WAS ECONOMIC DEVELOPMENT, IT COULD NOT TRUST IN GOD TO PROTECT KENYA. KENYA WISHED TO RELY ON THE WEST FOR ITS DEFENSIVE NEEDS, BUT IF PUSHED TO THE WALL WOULD LOOK ELSEWHERE.

3. KENYANS RECOGNIZED THAT OGADEN SOMALIS (UNLIKE

KENYAN SOMALIS) HAVE JUST COMPLAINTS. THE SAME COULD BE SAID FOR THE ERITREANS. KENYA COULD NOT, HOWEVER, ACCEPT THE SECESSION OF EITHER. SECESSION, ESPECIALLY ON AN ETHNIC BASIS, WAS THE OPENING OF PANDORA'S BOX FOR AFRICA.

4. SECRETARY STATED US SUPPORTED SANCTITY OF BOUNDARIES, THAT WE HAD MADE IT CLEAR TO SOMALIA THAT THE GSDR MUST WITHDRAW FROM THE OGADEN, AND THAT ALL OUTSIDE FORCES SHOULD WITHDRAW FROM THE AREA. ASSURANCES WERE NECESSARY TO PROTECT THE OGADENIS FROM REPRISALS WHEN SOMALI FORCES WITHDREW (KENYANS SATED THEY WOULD RAISE THIS MATTER WITH EPMG DURING THIS MONTHS' INTER-MINISTERIAL MEETING). SECRETARY STATED US CONFIDENTIAL

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5. SECRETARY SAID US HAD BEEN HOPING THAT OAU WOULD PUT PRESSURE ON THE SOMALIS. IF NOT, WE HOPED UN WOULD DO SO. KENYANS SHARED US SCEPTICISM ABOUT LIKELIHOOD OF SUCCESS OF OAU EFFORT BUT OPPOSED ANY "INTERNATIONALIZATION" OF OGADEN PROBLEM BY TAKING IT TO UN.

6. MEETING CLOSED WITH KENYANS SUBMITTING EXTENSIVE SHOPPING LIST WHICH INCLUDED, INTER ALIA, A-4 AND F-5 AIRCRAFT, M-60 TANKS, COBRA HELICOPTERS, AND HAWK AND REDEYE MISSILES. SECRETARY SAID THAT WHILE US WOULD GIVE SYMPATHETIC CONSIDERATION TO KENYAN REQUEST, OUR CONSIDERATION OF ARMS AID HAD TO BE WITHIN THE CONTEXT OF ADMINISTRATION'S GENERAL POLICY OF RESTRAINT. ON ECONOMIC SIDE, US WOULD BE INTERESTED IN LOOKING AT PROBLEM ON NORTHEAST PROVINCE TO SEE IF USG COULD BE HELPFUL IN AMELIORATING PROBLEMS WHICH EXISTED THERE.  
VANCE

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ORIGIN AF-10

INFO OCT-01 ISO-00 /011 R

66011

DRAFTED BY:AF/E:JWHITING

APPROVED BY:AF/E:JWHITING

AF/W:BKIRKPATRICK

-----032752 091501Z /23

R 090830Z MAR 78

FM SECSTATE WASHDC

INFO AMEMBASSY ABIDJAN 2058

C O N F I D E N T I A L STATE 056370

FOL STATE 056370 SENT ACTION NAIROBI INFO ADDIS ABABA  
MOGADISCIO AMMAN CAIRO LAGOS LONDON USUN ABU DHABI BAGHDAD  
BONN DAMASCUS DAR ES SALAAM DJIBOUTI DOHA HAVANA ISLAMABAD  
JIDDA KHARTOUM KUWAIT LIBREVILLE MOSCOW MUSCAT NEW DELHI  
PARIS ROME SANA TEHRAN TEL AVIV MAR 5, 1978 REPEATED TO YOU  
QUOTE

C O N F I D E N T I A L STATE 056370

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** MILITARY ASSISTANCE, MEETINGS, NATIONAL SECURITY THREATS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 05 mar 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1978STATE056370  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** AF/E:LJANOWSKI:CJ  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
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**Litigation History:**  
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**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 6  
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**Retention:** 0  
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**Review Date:** 27 apr 2005  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
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**Review Withdrawn Fields:** n/a  
**SAS ID:** 3112897  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** KENYA'S SECURITY CONCERNS SUMMARY SECRETARY VANCE MET FOR OVER AN HOUR ON MARCH 1 WITH A KENYAN DELEGATION COMPOSED OF SENIOR KENY  
**TAGS:** PEPR, PBOR, KE, SO, ET, US, (MOI, DANIEL T ARAP), (VANCE, CYRUS R)  
**To:** NAIROBI  
**Type:** TE  
**vdkgvkey:** odbc://SAS/SAS.dbo.SAS\_Docs/583e7bb8-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014